



**Address:** 62 Britton Street, London, EC1M 5UY, Great Britain

**Phone:** +44 (0) 20 3422 4321

**Website:** [www.privacyinternational.org](http://www.privacyinternational.org)

December 13, 2016

**VIA E-MAIL AND POST**

Jennifer L. Hudson  
Director, Information Management Division  
Office of the Director of National Intelligence  
Washington, D.C. 20511  
United States of America

**Re: Request Under Freedom of Information Act**

To whom it may concern,

Privacy International (“PI”) submits this request under the Freedom of Information Act (“FOIA”), 5 U.S.C. § 552, for access to records relating to the British-United States Communication Intelligence Agreement (now known as the “UKUSA Agreement”). Specifically, we request the following records<sup>1</sup>:

1. Any records governing, amending, extending or appended to the UKUSA Agreement.
2. Any records relating to the implementation of the UKUSA Agreement by the United States government, including, but not limited to:
  - a. Regulations, policies, memoranda, legal opinions, strategy documents, directives, definitions, and technical manuals or specifications;
  - b. Records pertaining to planning, technical and other relevant conferences, including, but not limited to, minutes, reports and recommendations.
3. Any records construing or interpreting the authority of the Office of the Director of National Intelligence (“ODNI”) pursuant to the UKUSA Agreement; any regulations, policies or other implementing documents issued thereunder; or any other relevant authorities pertaining to the UKUSA Agreement.

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<sup>1</sup> Records include, but are not limited to, letters, reports, memoranda, legal opinions, policy statements, notes, technical manuals, technical specifications, tape recordings, electronic records (including email, data, and computer source and object code), and any other materials.

4. Any records describing the standards that must be satisfied for the “exchange” of “products” of “operations relating to foreign communications,” as ODNI defines these terms, pursuant to ODNI’s authority under the UKUSA Agreement; any regulations, policies or other implementing documents issued thereunder; or any other relevant authorities governing the “exchange” of intelligence “products” under the UKUSA Agreement.<sup>2</sup>
5. Any records describing the minimization procedures used by ODNI with regard to the “exchange” of “products” of “operations relating to foreign communications,” as ODNI defines these terms, pursuant to ODNI’s authority under the UKUSA Agreement; any regulations, policies or other implementing documents issued thereunder; or any other relevant authorities governing the “exchange” of intelligence “products” under the UKUSA Agreement.<sup>3</sup>
6. Any other records governing the exchange of intelligence between the United States government and the governments of the United Kingdom, Canada, Australia and/or New Zealand.

#### **Request for a Public Interest Fee Waiver**

PI requests a waiver of search, review and duplication fees on the ground that disclosure of the requested records is in the public interest because it: (1) “is likely to contribute significantly to public understanding of the operations or activities of the government,” and (2) “is not primarily in the commercial interest of the requester.” 5 U.S.C. § 552(a)(4)(A)(iii). This request clearly satisfies both criteria.

First, the requested records concern “the operations or activities of the government.” The 1955 version of the UKUSA Agreement provides that “[t]he agreement governs the

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<sup>2</sup> The 1955 version of the UKUSA Agreement, which is the most recent publicly available version of the agreement and was declassified by the NSA in 2010, lists the following “products”: “collection of traffic,” “acquisition of communications documents and equipment,” “traffic analysis,” “cryptanalysis,” “decryption and translation,” and “acquisition of information regarding communications organizations, procedures, practices and equipment.” U.K.-U.S. Communications Intelligence Agreement (UKUSA Agreement), May 10, 1955, § 4(a), available at [https://www.nsa.gov/news-features/declassified-documents/ukusa/assets/files/new\\_ukusa\\_agree\\_10may55.pdf](https://www.nsa.gov/news-features/declassified-documents/ukusa/assets/files/new_ukusa_agree_10may55.pdf) [hereinafter UKUSA Agreement]. PI requests any records describing the standards that must be satisfied for the “exchange” of “products” including, but not limited to, those contained in the preceding list.

<sup>3</sup> Minimization procedures include, but are not limited to, regulations, policies, procedures or rules addressing the acquisition, processing, retention, dissemination, and destruction of information relating to United States persons that is acquired during the course of intelligence activities.

relations” between the United States and the United Kingdom “in communications intelligence.”<sup>4</sup> UKUSA Agreement, § 2. It further provides that:

The parties agree to the exchange of the products of the following operations relating to foreign communications:-

- (1) Collection of traffic.
- (2) Acquisition of communications documents and equipment.
- (3) Traffic analysis.
- (4) Cryptanalysis.
- (5) Decryption and translation.
- (6) Acquisition of information regarding communications organizations, procedures, practices and equipment.

*Id.* at § 4(a). The UKUSA Agreement therefore documents the United States government’s agreement with the British (as well as Canadian, Australian and New Zealand) governments to exchange intelligence.

The requested records will also “contribute significantly to the public understanding of the operations or activities of the government.” 5 U.S.C. § 552(a)(4)(A)(iii). The government’s surveillance powers, capabilities, and activities, including as they pertain to foreign intelligence, are matters of great public interest and concern. Very little information on the government’s agreement to exchange intelligence with the British, Canadian, Australian, and New Zealand governments, including the legal basis and scope of that power, currently exists in the public domain. A clearer understanding of this agreement and whether it appropriately accommodates the constitutional rights of American citizens and residents whose communications and/or data are implicated in the course of that exchange, matter significantly to the public.

Second, PI does not have a commercial interest in the disclosure of the requested records. PI is a registered charity in the United Kingdom that seeks to advance the right to privacy throughout the world. Dissemination of information about government activities, particularly with respect to surveillance, is a critical and substantial component of PI’s mission and work. PI does not seek to commercially benefit from these activities. Any information obtained through this request will be disseminated to the public at no cost for the purpose of educating the public and promoting the protection of civil liberties and human rights.

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<sup>4</sup> Appendix J to the 1955 version of the UKUSA Agreement further provides that “Canada, Australia and New Zealand will be regarded as UKUSA-collaborating Commonwealth countries.” Principles of UKUSA Collaboration with Commonwealth Countries other than the U.K., Appendix J, UKUSA Agreement.

## Request for a Waiver of Search and Review Fees

In the alternative, PI requests a waiver of search and review fees on the ground that the requested records are not sought for commercial use and because PI is a “representative of the news media.” 5 U.S.C. § 552(a)(4)(A)(ii)(II). As discussed above, PI does not seek the requested records for commercial use.

PI further qualifies as a representative of the news media because it “gathers information of potential interest to a segment of the public, uses its editorial skills to turn the raw materials into a distinct work, and distributes that work to an audience.” 5 U.S.C. § 552(a)(4)(A)(ii); *see also* Nat’l Sec. Archive v. Dep’t of Def., 880 F.2d 1381, 1387 (D.C. Cir. 1989). PI conducts research on a variety of issues related to privacy and surveillance. It then publishes its research in a variety of formats, including research reports,<sup>5</sup> policy papers,<sup>6</sup> and frequent blog posts.<sup>7</sup> This information is freely available via PI’s website.

For the reasons above, we respectfully request that all fees related to the search, review, and duplication of the requested records be waived. If these fees will not be waived, we ask that you contact us at the email address listed below should the estimated fees resulting from this request exceed \$100.

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We request that responsive electronic records be provided electronically in their native file format, if possible. See 5 U.S.C. § 552(a)(3)(B). Alternatively, we request that the records be provided electronically in text-searchable PDF, in the best image quality in ODNI’s possession, and in separate, Bates-stamped files.

We further request that you provide an estimated date on which you will finish processing this request. See 5 U.S.C. § 552(a)(7)(B).

If this FOIA request is denied in whole or in part, please provide the reasons for the denial, pursuant to 5 U.S.C. § 552(a)(6)(A)(i). In addition, please release all segregable portions of otherwise exempt material in accordance with 5 U.S.C. § 552(b). Furthermore, if any documents responsive to this request are classified, please identify those documents, including a date and document number where possible, so we may begin the process of

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<sup>5</sup> *See, e.g.*, Edin Omanovic, Privacy International, *The Global Surveillance Industry*, July 2016, [https://privacyinternational.org/sites/default/files/global\\_surveillance.pdf](https://privacyinternational.org/sites/default/files/global_surveillance.pdf).

<sup>6</sup> *See, e.g.*, Privacy International, *Submission to the UN Special Rapporteur on the Promotion and Protection of the Right to Freedom of Opinion and Expression: Study on Telecommunications and Internet Access Sector*, Nov. 2016, <https://www.privacyinternational.org/sites/default/files/UN%20SR%20FOE%20Study%20on%20ICT%20Sector%20submission.pdf>.

<sup>7</sup> *See, e.g.*, Eva Blum-Dumontet, *Friends, Followers, Police Officers, and Enemies: Social Surveillance in Thailand*, Sept. 20, 2016, <https://www.privacyinternational.org/node/935>.

requesting a Mandatory Declassification Review under the terms of Executive Order 13,526 (2010).

Thank you for your consideration of this request. If you have any questions or concerns, please do not hesitate to contact us at the email address listed below. Pursuant to 5 U.S.C. § 552(a)(6)(A)(i), we expect a response regarding this request within the twenty working-day statutory time limit.

Sincerely,

A handwritten signature in black ink, appearing to read "Scarlet K.", with a stylized flourish at the end.

Scarlet Kim  
Legal Officer  
Privacy International

Phone: +44 (0) 20 3422 4321

Email: [scarlet@privacyinternational.org](mailto:scarlet@privacyinternational.org)

OFFICE OF THE DIRECTOR OF NATIONAL INTELLIGENCE  
WASHINGTON, DC 20511

JAN 11 2017

Scarlet Kim  
62 Britton Street  
London, EC1M 5UY, Great Britain

Reference: ODNI Case DF-2017-00087

Dear Ms. Scarlet:

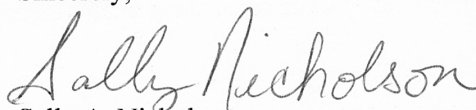
This acknowledges receipt of your email dated 13 December 2016 (Enclosure), received in the Information Management Division of the Office of the Director of National Intelligence (ODNI) on 13 December 2016. Pursuant to the Freedom of Information Act (FOIA), 5 U.S.C. § 552, as amended, you requested records relating to the British-United States Communication Intelligence Agreement.

We have initiated searches and will contact you as soon as possible if additional information or clarification is needed to process your request. All fees associated with the processing of this request have been waived.

We may be unable to provide a response within the 20 working days stipulated by the FOIA. If we have not responded to you by the 20<sup>th</sup> working day, you have the right to consider our inability to meet the 20 day requirement for a response as a denial, and may appeal to the ODNI, Information Management Division, Washington, DC 20511 within 90 days of that date. **It would seem more reasonable, however, to allow us sufficient time to continue processing your request and respond as soon as we can.** You will have the right to appeal any denial of records/information at that time.

If you have any questions, please feel free to email our Requester Service Center at [DNI-FOIA@dni.gov](mailto:DNI-FOIA@dni.gov) or call us at (301) 243-1499. You can also contact ODNI's FOIA Liaison at [DNI-FOIA-Liaison@dni.gov](mailto:DNI-FOIA-Liaison@dni.gov).

Sincerely,



Sally A. Nicholson  
Chief, FOIA Branch  
Information Management Division

Enclosure

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**From:** Scarlet <scarlet@privacyinternational.org>  
**Sent:** Tuesday, December 13, 2016 8:25 AM  
**To:** DNI-FOIA  
**Subject:** Request under the Freedom of Information Act  
**Attachments:** FOIA Request (ODNI) FINAL.pdf; Untitled attachment 00007.htm; signature.asc

Dear Ms. Hudson,

Please find attached a request for records under the Freedom of Information Act.

Thank you.

Best,  
Scarlet

**Scarlet Kim**  
**Legal Officer**

Privacy International  
62 Britton Street  
London EC1M 5UY  
United Kingdom

Email: [scarlet@privacyinternational.org](mailto:scarlet@privacyinternational.org)  
Mobile: +44 (0)7495 069 556  
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DF-2017-00087

DEC 13 2016

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Sincerely,

A handwritten signature in black ink, appearing to read "Scarlet K.", with a stylized flourish at the end.

Scarlet Kim  
Legal Officer  
Privacy International

Phone: +44 (0) 20 3422 4321

Email: [scarlet@privacyinternational.org](mailto:scarlet@privacyinternational.org)

February 24, 2017

**BY USPS MAIL**

Sally A. Nicholson  
Chief, FOIA Branch  
Information Management Division  
Office of the Director of National Intelligence  
Washington, DC 20511  
DNI-FOIA-Liason@dni.gov

**RE: FOIA APPEAL, Case: DF-2017-00087**

Dear Ms. Nicholson,

We are writing on behalf of our client, Privacy International. On December 13, 2016, Scarlet Kim, Legal Officer at Privacy International, submitted a request under the Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, seeking records related to the British-United States Communication Intelligence Agreement ("UKUSA Agreement"). A copy of that request is enclosed.

On January 11, 2017, you sent a letter to Ms. Kim in response, notifying her that fees would be waived for this request, and that ODNI had initiated a search for the requested records. As you know, FOIA requires ODNI to make a determination regarding whether to comply with Ms. Kim's request within 20 days of its receipt. Because this deadline has lapsed, we are writing to appeal the ODNI's constructive denial of Ms. Kim's request. We look forward to the ODNI's response to this appeal within 20 days. 5 U.S.C. 552 (a)(6)(A)(ii).

*Sincerely,*

Andrew Udelsman  
Law Student Intern  
andrew.udelsman@ylsclinics.org